

Message Text

UNCLASSIFIED

PAGE 01 STATE 265479

62

ORIGIN AF-08

INFO OCT-01 ISO-00 EB-07 /016 R

66011

DRAFTED BY AF/W:RAMCGUIRE:JWM

APPROVED BY AF/W:TWMSMITH

EB/OA:JGRAVITT

----- 109496

P 272323Z OCT 76

FM SECSTATE WASHDC

TO AMEMBASSY BISSAU PRIORITY

INFO AMEMBASSY DAKAR PRIORITY

UNCLAS STATE 265479

FOLLOWING REPEAT LIMA 9417 ACTION SECSTATE INFO FAA/WASHDC
MONTREAL 14 OCT QUOTE

UNCLAS LIMA 9417

E.O. 11652: N/A

TAGS: PE ETRN

SUBJECT: PROPOSED ESTABLISHMENT OF A SAL FIR

1. THE AIR TRAFFIC SERVICES COMMITTEE DEVOTED TWO DAYS, OCT 12 AND 13, FOR DISCUSSION OF A PROPOSAL OF REPUBLIC OF CAPE VERDE WHICH CALLED FOR ESTABLISHMENT OF A FIR IN AIRSPACE PRESENTLY ASSIGNED TO THE DAKAR OCEANIC FIR. PROPOSAL WAS ACTIVELY SUPPORTED BY PORTUGAL AND SPAIN WHOSE REPRESENTATIVES ACTIVELY PURSUED THE DEBATES IN COMMITTEE IN SUPPORT OF CAPE VERDE. SENEGAL OPPOSED THE PROPOSAL AND WAS REPRESENTED IN THE COMMITTEE BY THE SENEGALESE REPRESENTATIVE ON THE COUNCIL OF ICAO MR. HANE. BOTH IATA AND IFALPA STATED THAT IN THEIR VIEW THE SITUATION IN THAT PORTION OF THE DAKAR OCEANIC FLIGHT INFORMATION REGION MENTIONED IN THE CAPE VERDE PROPOSAL WAS UNSAFE. THEY STRESSED THE FACT THAT AIRCRAFT WERE UNABLE TO CONTACT ATS AUTHORITIES AND THAT FLIGHT PLANS WERE NOT BEING FORWARDED BETWEEN THE ACCS
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 265479

RESPONSIBLE IN TIME FOR CONTROLLERS TO TAKE EFFECTIVE

ACTION. THEY STRESSED THEIR ONLY CONCERN WAS FOR SAFETY AND FOR SERVICES AND THAT THE SERVICES NEEDED WERE NOT AVAILABLE. IATA POINTED OUT THAT THE PROBLEM OF PROVIDING ADEQUATE ATS SERVICES IN THIS PORTION OF THE DAKAR'S OCEANIC FIR HAD BEEN DISCUSSED AT PREVIOUS REGIONAL AIR NAVIGATION MEETINGS, I.E. CAR/SAM 1966, SAM/SAT 1967, AND AFI V 1973, BUT THE FACILITIES REQUIRED HAVE NOT BEEN IMPLEMENTED AND WITH THE INCREASE IN TRAFFIC THE SITUATION IS UNSAFE. BRAZIL CONFIRMED DIFFICULTIES IN COORDINATION WITH THE DAKAR CENTER AND STATED THAT PROBLEMS EXISTED IN TRANSFER OF CONTROL BETWEEN RECIFE AND DAKAR. PORTUGAL POINTED TO DIFFICULTIES IN COORDINATION, COMMUNICATION AND TRANSFER OF CONTROL BETWEEN DAKAR AND SANTA MARIA. SENEGAL REVIEWED ITS PROGRAM FOR INSTALLING THE FACILITIES AND PROCEDURES REQUIRED TO PROVIDE THE NECESSARY SERVICE AND INDICATED THAT THIS AIRSPACE IS BEING GIVEN HIGH PRIORITY BY THE SENEGALESE AUTHORITIES. IATA SUGGESTED THAT A WORKING GROUP BE ESTABLISHED TO IDENTIFY THE FACILITIES AND SERVICES AVAILABLE AS PROPOSED BY CAPE VERDE TO ASSESS THE DEGREE OF IMPLEMENTATION THAT WOULD BE ACHIEVED IF THE CAPE VERDE PROPOSAL WAS ACCEPTED. SPAIN OPPOSED THE ESTABLISHMENT OF A WORKING GROUP AND FORMALLY PROPOSED THAT THE COMMITTEE TAKE A DECISION ON THE ESTABLISHMENT OF A SAL FIR, IF THE DECISION WAS AFFIRMATIVE TO THEN STUDY THE LATERAL LIMITS OF THE FIR THAN DISCUSS OPERATIONAL PROCEDURES. SPAIN'S PROPOSAL RECEIVED IMMEDIATE SUPPORT FROM BRAZIL, CAPE VERDE AND PORTUGAL.

2. SEVERAL KEY WORKING PAPERS BEARING ON THE SUBJECT WERE NOT RECEIVED BY DELEGATIONS UNTIL A FEW MINUTES BEFORE THE ATS COMMITTEE CONVENED. THE PAPER PRESENTED BY CAPE VERDE IS DEFICIENT WITH RESPECT TO SPECIFIC FACILITIES AND SERVICES IMMEDIATELY AVAILABLE TO SUPPORT THE ESTABLISHMENT OF THE FIR. FOR THIS REASON THE U.S. DELEGATE EXPRESSED CONCERN IN BEING ASKED TO AGREE IN PRINCIPLE TO THE

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 265479

ESTABLISHMENT OF A NEW FIR BEFORE HAVING ADDITIONAL FACTUAL MATERIAL AND STATED THAT IT WOULD BE PREFERABLE FOR THE COMMITTEE NOT TO TAKE A DECISION ON THE ESTABLISHMENT OF A NEW FIR BEFORE HAVING ADEQUATE TIME TO EXAMINE THE FACTS. SENEGAL ASKED THAT THE SPANISH PROPOSAL BE SUBMITTED IN WRITING BEFORE THE MATTER BE PUT TO A VOTE. IT WAS AGREED TO CONTINUE DISCUSSIONS AT THE NEXT MEETING AFTER

RECEIPT OF THE SPANISH PROPOSAL. UPON RESUMING DISCUSSIONS SENEGAL INFORMED THE COMMITTEE THAT THE SENEGALESE AUTHORITIES WERE IN A POSITION TO MEET REQUIREMENTS SPECIFIED BY IATA AND GAVE SPECIFIC INFORMATION AS TO HOW THIS WAS TO BE ACCOMPLISHED, I.E. SENEGAL IS PREPARED TO LEASE DIRECT SPEECH SATELLITE CIRCUITS FOR COORDINATION WITH BRAZIL'S RECIFE ACC. SENEGAL IS PREPARED TO INSTALL AN SSB ATS NETWORK TO LAS PALMAS AND SAL. ADDITIONALLY SENEGAL IS READY TO INSTALL DIRECT RTT CIRCUIT BETWEEN DAKAR AND SANTA MARIA. ADDITIONALLY SENEGAL STATED THAT WITHIN SIX MONTHS AFTER ADJOURNMENT OF THIS MEETING DAKAR WILL BE IN A POSITION TO PROVIDE THE ATS SERVICES REQUIRED. THEREFORE THE MEETING SHOULD NOT ATTEMPT TO ESTABLISH A NEW FIR. THE U.S. DELEGATE STATED THAT INFORMATION SUBMITTED IN WORKING PAPERS BEFORE THE COMMITTEE AND DURING DISCUSSIONS INDICATED THAT PROPER STATES MEETING WITH THE USERS WOULD PROBABLY RESULT IN THE BEST RECOMMENDATION AS TO HOW TO PROVIDE THE RECOMMENDED FACILITIES AND SERVICES IN THIS OCEANIC AIRSPACE. IT WAS MOST DIFFICULT TO DETERMINE AT THIS MEETING WHETHER THE ESTABLISHMENT OF A NEW FIR WAS THE BEST SOLUTION AND IN THAT IT WOULD SEEM PREFERABLE FOR ICAO AS A MATTER OF URGENCY ARRANGE FOR A MEETING WITH THOSE CONCERNED TO MAKE THE APPROPRIATE RECOMMENDATION TO TAKE INTO ACCOUNT THE PAPERS PRESENTED AND THE DISCUSSIONS THAT HAVE OCCURRED AT THE MEETING. IF ASKED TO TAKE A DECISION IMMEDIATELY ON THE SPANISH PROPOSAL, THE U.S. WOULD BE FORCED TO ABSTAIN BECAUSE SUFFICIENT TIME SHOULD BE ALLOTTED FOR A STUDY OF AN EVALUATION OF THE BEST IMPLEMENTATION PROGRAM. AFTER ADDITIONAL GENERAL UNCLASSIFIED

UNCLASSIFIED

PAGE 04 STATE 265479

DISCUSSIONS BY IATA, IFALPA, BRAZIL, PORTUGAL AND SENEGAL, CAPE VERDE MADE A PRIVILEGED MOTION TO CLOSE THE DEBATE AND TAKE A DECISION. THE CAPE VERDE MOTION RECEIVED SUFFICIENT SUPPORT TO STOP DISCUSSION AND THE SPANISH PROPOSAL WAS APPROVED. TEN IN FAVOR: CAPE, VERDE, BRAZIL, SPAIN, PORTUGAL, BOLIVIA, CHILE, CUBA, HONDURAS, PARAGUAY, AND PERU; TWO OPPOSED: SENEGAL AND FRANCE; AND ELEVEN ABSTENTIONS: U.S., U.K., ARGENTINA, BAHAMAS, TRINIDAD AND TOBAGO, NETHERLANDS, BARBADOS, AND COSTA RICA.

3. AFTER THE MEETING SEVERAL DELEGATIONS STATED THAT THEY WOULD HAVE PREFERRED TO SEE ICAO CONVENE A MEETING WITH THE STATES PRIMARILY CONCERNED AS SUGGESTED BY U.S. BUT THE CLOSURE OF DEBATE

PREVENTED THEIR EXPRESSING SUCH VIEWS. IT IS APPARENT THAT SENEGAL WILL BITTERLY OPPOSE THE RECOMMENDATION TO APPROVE THE SAL FIR WHEN THE MATTER IS DISCUSSED IN MONTREAL. IF SENEGAL PROCEEDS WITH THE IMPLEMENTATION OF SOME OF THE FACILITIES AND SERVICES MENTIONED IN THE MEETING WITHIN THE TIMEFRAME PROMISED A GOOD CASE CAN THEN BE MADE FOR NOT ESTABLISHING A NEW FIR WHICH WOULD FRAGMENT THE EXISTING DAKAR OCEANIC FIR. THE U.S. DELEGATE DID NOT OPPOSE THE SPANISH PROPOSAL ON TECHNICAL GROUNDS NOR DID NOT SUPPORT SENEGAL IN OPPOSING THE ESTABLISHMENT OF THE SAL FIR BUT DID REQUEST THAT SUFFICIENT TIME BE GIVEN TO EXAMINING THE IMPLEMENTING PROGRAMS MENTIONED DURING THE DISCUSSIONS SO AS TO ARRIVE AT THE MOST PRACTICABLE RECOMMENDATION. IT IS EXPECTED THAT THE SUBJECT MAY COME TO A VOTE AGAIN IN THE GENERAL COMMITTEE IN WHICH CASE IT IS THE INTENTION OF THE U.S. DELEGATE TO ONCE MORE ABSTAIN FOR THE REASONS CITED. LANE UNQTE. ROBINSON

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, AIR TRAFFIC CONTROL, NAVIGATIONAL AIDS, AIR ROUTES
Control Number: n/a
Copy: SINGLE
Draft Date: 27 OCT 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE265479
Document Source: CORE
Document Unique ID: 00
Drafter: RAMCGUIRE:JWM
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760401-0959
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761011/aaaaajmq.tel
Line Count: 189
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN AF
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: buchant0
Review Comment: n/a
Review Content Flags:
Review Date: 20 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20 MAY 2004 by DuboseBM>; APPROVED <19 JAN 2005 by buchant0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PROPOSED ESTABLISHMENT OF A SAL FIR
TAGS: ETRN, PU
To: BISSAU
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006